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3 Eastern District of Washington  
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FILED IN THE  
U.S. DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

Apr 26, 2023

SEAN F. MCAVOY, CLERK

9 UNITED STATES DISTRICT COURT  
10 FOR THE EASTERN DISTRICT OF WASHINGTON

11 UNITED STATES OF AMERICA,

2:19-CR-209-WFN

12 Plaintiff,

PLEA AGREEMENT

13 vs.

14 ELDON L. LEINWEBER,

15 Defendant.

16 Plaintiff, United States of America, by and through Vanessa R. Waldref, United  
17 States Attorney for the Eastern District of Washington, George J.C. Jacobs, III,  
18 Assistant United States Attorney for the Eastern District of Washington, and  
19 Defendant ELDON L. LEINWEBER (hereinafter, "Defendant" and/or "ELDON L.  
20 LEINWEBER" and/or "LEINWEBER") and Defendant's counsel, John B. McEntire,  
21 IV, and Colin G. Prince, agree to the following Plea Agreement:

22 1. Waiver of Indictment, Guilty Plea and Maximum Statutory Penalties

23 Defendant, ELDON L. LEINWEBER, agrees to plead guilty to an Information  
24 dated April 26, 2023, which charges Defendant with Making False Statements within  
25 Jurisdiction of the Executive Branch, in violation of 18 U.S.C. § 1001(a)(2).  
26 Defendant agrees to waive presentation of an indictment to a grand jury, to execute in  
27 open court a written waiver to that effect, and to proceed by way of an Information.  
28 Defendant understands that this charge is a Class D felony offense that carries a  
Plea Agreement- 1 of 14

1 maximum statutory penalty of: not more than a five-year term of imprisonment; not  
2 more than a \$250,000 fine; not more than a three-year term of supervised release; the  
3 payment of restitution; and a \$100 special penalty assessment.

4 Defendant understands that a violation of a condition of supervised release  
5 carries an additional penalty of re-imprisonment, *see* 18 U.S.C. § 3583(e), without  
6 credit for time previously served on post-release supervision.

7 2. The Court is Not a Party to this Plea Agreement

8 The Court is not a party to this Plea Agreement and may accept or reject it.  
9 Defendant acknowledges that no promises of any type have been made to Defendant  
10 with respect to the sentence the Court will impose in this matter.

11 Defendant understands the following:

- 12 a. sentencing is a matter solely within the discretion of the Court;
- 13 b. the Court is under no obligation to accept any recommendations  
14 made by the United States or Defendant;
- 15 c. the Court will obtain an independent report and sentencing  
16 recommendation from the United States Probation Office;
- 17 d. the Court may exercise its discretion to impose any sentence it  
18 deems appropriate, up to the statutory maximum penalties;
- 19 e. the Court is required to consider the applicable range set forth in  
20 the United States Sentencing Guidelines, but may depart upward or  
21 downward under certain circumstances; and

22 the Court may reject recommendations made by the United States or Defendant, and  
23 that will not be a basis for Defendant to withdraw from this Plea Agreement or  
24 Defendant's guilty plea.

25 3. Waiver of Constitutional Rights:

26 Defendant understands that by entering this guilty plea, Defendant is knowingly  
27 and voluntarily waiving certain constitutional rights, including the following:

- 28 a. the right to a jury trial;

- b. the right to see, hear and question the witnesses;
- c. the right to remain silent at trial;
- d. the right to testify at trial; and
- e. the right to compel witnesses to testify.

While Defendant is waiving certain constitutional rights, Defendant understands that Defendant retains the right to be assisted by an attorney through the sentencing proceedings in this case and any direct appeal of Defendant's conviction and sentence, and that an attorney will be appointed at no cost if Defendant cannot afford to hire an attorney.

Defendant understands and agrees that any defense motions currently pending before the Court are mooted by this Plea Agreement, and Defendant expressly waives Defendant's right to bring any additional pretrial motions.

4. Elements of the Offense:

The parties agree that, in order to convict Defendant of Making False Statements within the Jurisdiction of the Executive Branch, in violation of 18 U.S.C. § 1001(a)(2), the United States would have to prove beyond a reasonable doubt the following elements:

- First, On or about May 30, <sup>2019</sup>~~2020~~, in the Eastern District of Washington and elsewhere, Defendant, ELDON L. LEINWEBER, made a false statement as described in the Information;
- Second, the statement was made in a matter with the jurisdiction of the Federal Bureau of Investigation ("FBI"), a department or agency of the executive branch;
- Third, Defendant ELDON L. LEINWEBER acted willfully; that is, he acted deliberately and with knowledge both that the statement was untrue and that his conduct was unlawful; and

1           - *Fourth*, the statement was material to the activities or decisions of the  
2           FBI; that is, it had a natural tendency to influence, or was capable of  
3           influencing, the agency's decisions or activities.

4           5. Factual Basis and Statement of Facts:

5           The parties stipulate and agree that the United States could prove the following  
6           facts beyond a reasonable doubt at trial, and these facts constitute an adequate factual  
7           basis for Defendant's guilty plea. This statement of facts does not preclude either  
8           party from presenting and arguing, for sentencing purposes, additional facts which are  
9           relevant to the guideline computation or sentencing, unless otherwise prohibited in  
10          this agreement.

11          The FBI is a law enforcement agency within the executive branch of the United  
12          States Government. The FBI has authority to investigate and enforce the criminal  
13          laws set forth in Title 18 of the United States Code. On May 30, 2019, special agents  
14          with the FBI and U.S. Department of Health and Human Services Office of Inspector  
15          General ("HHS OIG") interviewed LEINWEBER, who held a Physician's Assistant  
16          licensed in the State of Washington and U.S. Drug Enforcement Administration  
17          registration number,<sup>1</sup> about his interactions with patients. LEINWEBER owned and  
18          operated Mansfield Family Clinic in Soap Lake, Washington. The interview occurred  
19          in the Eastern District of Washington.

20          During the interview, LEINWEBER knowingly and willfully made materially  
21          false, fictitious, and fraudulent statements and representations regarding matters  
22          within the jurisdiction of the executive branch of the Government of the United States.  
23          At the time, the FBI and HHS OIG were investigating, in part, allegations that the  
24          Mansfield Family Clinic was overbilling Medicare and Medicaid. In a billing  
25          investigation, one of the material questions relates to the amount of time a medical

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26  
27          <sup>1</sup> As such, LEINWEBER was authorized to prescribe controlled substances for  
28          legitimate medical purposes and in the usual course of professional practice.

1 professional, such as LEINWEBER, spends with a patient and the nature of the  
2 examinations performed, which directly affect the bill's amount and whether it is  
3 lawfully paid. In his interview with the FBI, a department and agency of the United  
4 States, Mr. LEINWEBER represented and stated in sum and substance to an FBI  
5 Special Agent and an HHS OIG Special Agent that "99.99%" of the time he would  
6 check the vital signs of a patient before prescribing an opioid medication. In truth and  
7 in fact, as LEINWEBER well knew, the statements and representations were  
8 materially false, fictitious and fraudulent when made, in that LEINWEBER did not  
9 check the vital signs of a patient "99.99%" before prescribing an opioid medication.  
10 Indeed, the rate at which the Mansfield Family Clinic performed complete physicals  
11 was materially lower. Further, for multiple patients, the Mansfield Family Clinic  
12 updated opioid prescriptions with minimal physical examinations.  
13 Defendant agrees his statements were false and were made to mislead FBI and HHS  
14 OIG special agents in their investigation.

15 6. The United States Agrees Not to File Additional Charges

16 The United States Attorney's Office for the Eastern District of Washington  
17 agrees not to bring any additional charges against Defendant based upon information  
18 in its possession at the time of this Plea Agreement and arising out of Defendant's  
19 conduct involving illegal activity charged in Indictment No. 2:19-CR-209-WFN,  
20 unless Defendant breaches this Plea Agreement any time before sentencing.

21 7. United States Sentencing Guideline Calculations

22 Defendant understands and acknowledges that the United States Sentencing  
23 Guidelines (hereinafter "USSG") are applicable to this case and that the Court will  
24 determine Defendant's applicable sentencing guideline range at the time of  
25 sentencing.

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1                   a. Base Offense Level

2                   Including relevant conduct, Defendant and the United States agree that the base  
3 offense level for Making False Statements within Jurisdiction of the Executive Branch  
4 is 6. USSG §2B1.1(a)(2).<sup>2</sup>

5                   b. Specific Offense Characteristics

6                   The parties agree and stipulate that no specific offense characteristics are  
7 applicable.

8                   c. Acceptance of Responsibility

9                   The United States will recommend that Defendant receive a two-level  
10 downward adjustment for acceptance of responsibility, pursuant to USSG §3E1.1(a),  
11 if Defendant does the following:

- 12                   i.       accepts this Plea Agreement;
- 13                   ii.       enters a guilty plea at the first Court hearing that takes place  
14                   after the United States offers this Plea Agreement;
- 15                   iii.       demonstrates recognition and affirmative acceptance of  
16                   Defendant's personal responsibility for Defendant's criminal  
17                   conduct;
- 18                   iv.       provides complete and accurate information during the  
19                   sentencing process; and
- 20                   v.       does not commit any obstructive conduct.

21                   The United States and Defendant agree that at its option and on written notice  
22 to Defendant, the United States may elect not to recommend a reduction for  
23 acceptance of responsibility if, prior to the imposition of sentence, Defendant is

24 \_\_\_\_\_  
25 <sup>2</sup> The parties stipulate and agree that USSG §2B1.1(a)(2) applies, and the conduct set  
26 forth in the count of conviction does not establish an offense specifically covered by  
27 another guideline in Chapter Two (Offense Conduct). Therefore, the cross-reference  
28 provisions of USSG §2B1.1(c)(3) are inapplicable.

1 charged with, or convicted of, any criminal offense, (excluding offense(s) currently  
2 under investigation by the State of Washington Attorney General's Office) or if  
3 Defendant tests positive for any controlled substance.

4 d. Criminal History

5 The parties make no agreement on Defendant's criminal history category,  
6 which shall be determined by the Court after the Presentence Investigative Report is  
7 completed.

8 8. Departure

9 Defendant is free to move for a departure and/or variance under 18 U.S.C. §  
10 3553. The United States can object.

11 9. Incarceration

12 Defendant and the United States agree to recommend a sentence of 2 years'  
13 probation. Again, Defendant understands that the Court will ultimately determine the  
14 applicable sentencing guideline range and is not bound to follow the recommendations  
15 of the parties and that the Court may also depart or vary downward or upward under  
16 the appropriate circumstances from the applicable advisory sentencing range. The  
17 parties reserve the right to object if the Court departs or varies downward or upward  
18 or applies a base offense level not agreed to by the parties.

19 10. Criminal Fine:

20 The parties agree to recommend no imposition of a criminal fine.

21 11. Probation

22 The parties agree to recommend that the Court impose a 2-year term of  
23 probation. The parties are free to advocate for any special conditions they believe are  
24 appropriate.

25 12. Mandatory Special Penalty Assessment

26 Defendant agrees to pay the \$100 mandatory special penalty assessment to the  
27 Clerk of Court for the Eastern District of Washington. *See* 18 U.S.C. § 3013.

28 //

1           13.   License and DEA Registration Permanently Surrendered:

2           On July 2, 2019, Defendant permanently surrendered his Physician's Assistant  
3 License (PA10004217) to the State of Washington Department of Health Medical  
4 Quality Assurance Commission in Matter No. M2016-864. Defendant also  
5 voluntarily surrendered his U.S. Drug Enforcement Administration ("DEA")  
6 Registration number. Defendant hereby agrees and stipulates to never seek a new  
7 medical license or DEA registration in any state.

8           14.   Potential Immigration Consequences of Guilty Plea

9           If Defendant is not a citizen of the United States, Defendant understands the  
10 following:

- 11           a.   pleading guilty in this case may have immigration consequences;  
12           b.   a broad range of federal crimes may result in Defendant's removal  
13               from the United States, including the offense to which Defendant  
14               is pleading guilty;  
15           c.   removal from the United States and other immigration  
16               consequences are the subject of separate proceedings; and  
17           d.   no one, including Defendant's attorney or the Court, can predict  
18               with absolute certainty the effect of a federal conviction on  
19               Defendant's immigration status.

20           Defendant affirms that Defendant is knowingly, intelligently, and voluntarily  
21 pleading guilty as set forth in this Plea Agreement, regardless of any immigration  
22 consequences that Defendant's guilty plea may entail.

23           15.   Additional Violations of Law Can Void Plea Agreement

24           The parties agree that the United States may at its option and upon written  
25 notice to Defendant, withdraw from this Plea Agreement or modify its  
26 recommendation for sentence if, before sentencing, Defendant is charged or convicted  
27 of any criminal offense whatsoever or if Defendant tests positive for any controlled  
28 substance.



1           16. Waiver of Appeal Rights

2           Defendant understands that Defendant has a limited right to appeal or challenge  
3 Defendant's conviction and the sentence imposed by the Court.

4           Defendant expressly waives all rights to appeal Defendant's conviction but  
5 reserves the right to appeal the sentence if the Court imposes a custodial sentence or  
6 applies a special offense characteristic or adjustment not agreed to by the parties.

7           Defendant expressly waives Defendant's right to appeal any fine, term of  
8 supervised release, or restitution order imposed by the Court.

9           Defendant expressly waives the right to file any post-conviction motion  
10 attacking Defendant's conviction and sentence, including a motion pursuant to 28  
11 U.S.C. § 2255, except one based on ineffective assistance of counsel arising from  
12 information not now known by Defendant and which, in the exercise of due diligence,  
13 Defendant could not know by the time the Court imposes sentence.

14           Nothing in this Plea Agreement shall preclude the United States from opposing  
15 any post-conviction motion for a reduction of sentence or other attack upon the  
16 conviction or sentence, including, but not limited to, writ of habeas corpus  
17 proceedings brought pursuant to 28 U.S.C. § 2255.

18           17. Compassionate Release

19           In consideration for the benefits Defendant is receiving under the terms of this  
20 Plea Agreement, Defendant expressly waives Defendant's right to bring any motion  
21 for Compassionate Release other than a motion arising from one of the specific bases  
22 set forth in this paragraph of this Plea Agreement. The United States retains the right  
23 to oppose, on any basis, any motion Defendant files for Compassionate Release.

24           The only bases on which Defendant may file a motion for Compassionate  
25 Release in the Eastern District of Washington are the following:

26           a.     Medical Condition of Defendant

- 27                     i.     Defendant is suffering from a terminal illness (i.e., a serious  
28                             and advanced illness with an end of life trajectory). A

1 specific prognosis of life expectancy (i.e., a probability of  
2 death within a specific time period) is not required.

3 Examples include metastatic solid-tumor cancer,  
4 amyotrophic lateral sclerosis (ALS), end-stage organ  
5 disease, and advanced dementia; or

- 6 ii. Defendant is suffering from a serious physical or medical  
7 condition, a serious functional or cognitive impairment, or  
8 deteriorating physical or mental health because of the aging  
9 process that substantially diminishes the ability of the  
10 defendant to provide self-care within the environment of a  
11 correctional facility and from which Defendant is not  
12 expected to recover.

13 b. Age of Defendant

- 14 i. Defendant is at least 65 years old, is experiencing a serious  
15 deterioration in physical or mental health because of the  
16 aging process; and has served at least 10 years or 75 percent  
17 of Defendant's term of imprisonment, whichever is less; or  
18 ii. Defendant is at least 70 years old and has served at least 30  
19 years in prison pursuant to a sentence imposed under 18  
20 U.S.C. § 3559(c) for the offense or offenses for which  
21 Defendant is imprisoned.

22 c. Family Circumstances

- 23 i. The caregiver of Defendant's minor child or children has  
24 died or become incapacitated, and Defendant is the only  
25 available caregiver for Defendant's minor child or children;  
26 or

- ii. Defendant's spouse or registered partner has become incapacitated, and Defendant is the only available caregiver for Defendant's spouse or registered partner.

d. Subsequent Reduction to Mandatory Sentence

- i. Defendant pleaded guilty to an offense which, on the date of Defendant's guilty plea, carried a mandatory minimum sentence; and
- ii. after the entry of judgment, the length of the mandatory minimum sentence for Defendant's offense of conviction was reduced by a change in the law; and
- iii. the application of the reduced mandatory minimum sentence would result in Defendant receiving a lower overall sentence.

e. Ineffective Assistance of Counsel

- i. Defendant seeks Compassionate Release based on a claim of ineffective assistance of counsel arising from information that Defendant both

- 1. did not know at the time of Defendant's guilty plea, and

could not have known, in the exercise of due diligence, at the time the Court imposed sentence.

18. Withdrawal or Vacatur of Defendant's Plea

Should Defendant successfully move to withdraw from this Plea Agreement or should Defendant's conviction be set aside, vacated, reversed, or dismissed under any circumstance, then:

- a. this Plea Agreement shall become null and void;
- b. the United States may prosecute Defendant on all available charges;

- 1 c. The United States may reinstate any counts that have been  
2 dismissed, have been superseded by the filing of another charging  
3 instrument, or were not charged because of this Plea Agreement;  
4 and  
5 d. the United States may file any new charges that would otherwise  
6 be barred by this Plea Agreement.

7 The decision to pursue any or all of these options is solely in the discretion of  
8 the United States Attorney's Office.

9 Defendant agrees to waive any objections, motions, and/or defenses Defendant  
10 might have to the United States' decisions to seek, reinstate, or reinitiate charges if a  
11 count of conviction is withdrawn, set aside, vacated, reversed, or dismissed, including  
12 any claim that the United States has violated Double Jeopardy.

13 Defendant agrees not to raise any objections based on the passage of time,  
14 including but not limited to, alleged violations of any statutes of limitation or any  
15 objections based on the Speedy Trial Act or the Speedy Trial Clause of the Sixth  
16 Amendment.

17 19. Integration Clause

18 The parties acknowledge that this document constitutes the entire Plea  
19 Agreement between the parties, and no other promises, agreements, or conditions exist  
20 between the parties concerning this case's resolution. This Plea Agreement is binding  
21 only upon the United States Attorney's Office for the Eastern District of Washington,  
22 and cannot bind other federal, state, or local authorities. The parties agree that this  
23 agreement cannot be modified except in writing that is signed by the United States and  
24 Defendant.

25 Approval and Signature

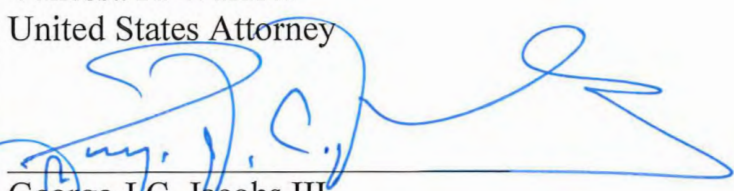
26 Agreed and submitted on behalf of the United States Attorney's Office for the

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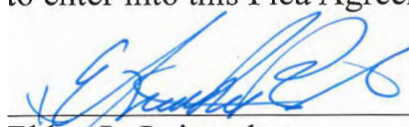
1 Eastern District of Washington.

2 Vanessa R. Waldref  
3 United States Attorney

4   
5 George J.C. Jacobs III  
6 Assistant United States Attorney

4/26/2023  
Date

7  
8 I have read this Plea Agreement and have carefully reviewed and discussed  
9 every part of the agreements with my attorney. I understand and voluntarily enter into  
10 the Plea Agreement. Furthermore, I have consulted with my attorney about my rights,  
11 I understand those rights, and I am satisfied with the representation of my attorney in  
12 this case. No other promise or inducements have been made to me, other than those  
13 contained in this Plea Agreement and no one has threatened or forced me in any way  
14 to enter into this Plea Agreement. I am agreeing to plead guilty because I am guilty.

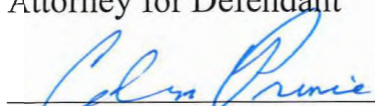
15   
16 Eldon L. Leinweber  
17 Defendant

4/26/2023  
Date

18 I have read the Plea Agreement and have discussed the contents of the  
19 agreement with my client. The Plea Agreement accurately and completely sets forth  
20 the entirety of the agreement between the parties. I concur in my client's decision to  
21 plead guilty as set forth in the Plea Agreement. There is no legal reason why the  
22 Court should not accept Defendant's plea of guilty.

23  
24  
25 John B. McEntire, IV  
26 Attorney for Defendant

4/26/2023  
Date

27   
28 Colin G. Prince  
Attorney for Defendant

4/26/2023  
Date

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